



# Second Program Year Action Plan

The CPMP Second Annual Action Plan includes the [SF 424](#) and Narrative Responses to Action Plan questions that CDBG, HOME, HOPWA, and ESG grantees must respond to each year in order to be compliant with the Consolidated Planning Regulations. The Executive Summary narratives are optional.

## Narrative Responses

### GENERAL

#### **Executive Summary**

The Executive Summary is required. Include the objectives and outcomes identified in the plan and an evaluation of past performance.

Program Year 2 Action Plan Executive Summary:

#### **Action Plan**

The City seeks to respond to its changing conditions with programs and services for its residents most in need. In 2011, the City anticipates spending \$433,383 in Community Development Block Grant (CDBG) funds as well as work with private sector and non-profit agencies to carry out its Consolidated Plan.

#### **Community Profile**

The City of Naperville is a growing community of approximately 142,000 people, located 30 miles West of Chicago in both DuPage and Will Counties in 39.61 square miles. Naperville is a home rule city with a council-manager form of municipal government. The City of Naperville offers an attractive combination of both excellent quality of life and a competitive business climate, making the City an ideal place for many to relocate. Due to rapid growth, the City is expected to reach build-out within the next 5 years.

According to the 2000 Census, the City's population is approximately 133,000 persons – a sixty percent increase over the last ten years. A special census in 2008 has added over 8,000 persons from the development of the Southwest Community Area alone. Since the 1994 Census, the City has experienced an increase in minority populations, and the number of persons age 50-64 has nearly doubled in the past eight years. The senior population is expected to grow steadily as the City reaches residential build-out.

Naperville's housing stock includes a number of high end single family developments, where one unit sells for over \$500,000. This type of development is a draw in the region for high-income families, raising the city's median family income. At the same time, the recent economic downturn has also affected the Naperville community.

According to the Illinois Department of Employment Security, in 2001 Naperville experienced a 1.4% decrease in jobs in the City. Lucent Technologies, one of the largest employers in the City of Naperville, suffered an employment reduction of over 50% since 2000.

The City of Naperville faces a variety of challenges concerning housing. According to the 2000 Census, there are 45,651 dwelling units in the City of Naperville. The 2000 Census indicates that the homeowner vacancy rate is 1.3%, and the rental vacancy rate is 2.02%. An analysis of the housing cost burden showed that burdens were higher for owner occupied units throughout every income level. Rental costs are also comparatively high in Naperville, creating a need for assistance for low income families.

Naperville faces a number of regulatory barriers in providing affordable housing, with the high cost of land posing the greatest hindrance. The cost of land in the undeveloped part of the City, as well as development fees make affordable housing very difficult to achieve. The limited availability of vacant land in the City also drives the high price of land. A City approved analysis of impediments to fair housing activities also uncovered a variety of challenges to attainable housing goals.

## **OBJECTIVES AND OUTCOMES**

This report provides an analysis of the current and prospective challenges to providing affordable and attainable housing, as well as strategies and recommendations for improving the City's response to a variety of priority needs. Methods of analysis include trend data, debt and cost burden ratios, and income and market ratios. All data is included in tables and appendices. This report shows that while many City efforts have provided positive results, areas for improvement do exist. The strategies for improving City services are provided in a detailed five year strategic plan.

DuPage County is the lead entity of the DuPage HOME Consortium and Naperville is a member of the consortium. Naperville is then considered part of the 2010-2014 DuPage County Consolidated Plan. The 5-Year Consolidated Plan establishes goals for the following key areas:

- Affordable housing
- Homeless needs
- Affirmative housing and market analysis
- Non-housing community development needs
- Lead based paint hazard reduction
- Anti-poverty strategies
- Coordination

For the purposes of this One-Year Action Plan, the City of Naperville will report on affordable housing, homeless, and non-homeless special needs housing objectives according to the DuPage County 5-Year Consolidated Plan. The City of Naperville has adopted strategies to meet needs for non-housing community development, and anti-poverty objectives.

CDBG program activities supporting consolidated plan objectives and outcomes are found in the activity description sheets that follow below. The city is expecting at least 70% of activities to assist low to moderate-income people.

**Summary of 2010-2014 Objective/Outcomes**

Objectives	Performance Indicators	Expected Number	Outcome/ Objective*
<b>Rental Housing</b>			
Increase supply, quality, and affordability of rental housing	Households	460	DH-2
Improve the quality of affordable rental housing	Households	65	SL-2
<b>Owner Housing</b>			
Increase availability and access to owner housing	Households	125	DH-1
Increase supply, quality and affordability of owner housing	Households	80	DH-2
<b>Homeless</b>			
Support essential services and facility improvements to enable homeless persons to access suitable living environments	Persons	51,000	SL-1
<b>Special Needs</b>			
Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	Persons	109,000	SL-1
<b>Community Development</b>			
Assist in the provision of transportation options	Persons		SL-2
<b>Remove Architectural Barriers</b>			
Enhance accessibility of owner-occupied homes or non-profit owned, occupied rental units	Persons		SL-1
Enhance overall accessibility of Naperville by reducing architectural barriers in public facilities	Persons		SL-1
<b>Public Facilities</b>			
Enhance the inventory of supportive housing	Persons		SL-1
Enhance the services provided by public facilities	Persons		SL-1
<b>Public Services</b>			
Undertake public service activities	Persons		SL-1

**HUD Outcome/Objective Codes**

Objectives	Outcomes		
	Availability/Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

**Summary of 2011 Proposed Activities**

Agency	Activity Name	Expected #	Objective	Funding
Bridge Communities	Transitional Housing Capital Rehab Work	4 units	Enhance the services provided by public facilities	\$29,725
Bridge Communities	Transitional Housing Case Management	251 Persons	Homeless	\$6,249
Community Housing Association of DuPage	Capital Rehab Work on Transitional Housing	5 units	Enhance the services provided by public facilities	\$50,000

DuPage PADS	Olympus Place – replace sliding glass doors	11 units	Improve the quality of affordable rental housing	\$6,000
DuPage PADS	Olympus Place Permanent – staff support	13 persons	Public Services	\$6,249
DuPage PADS	Emergency Night Shelter – staff support	1058 persons	Homeless – Public Services	\$15,622
Family Shelter Service	Intermediate Housing – energy efficiency improvements	1 unit	Homeless – Public Services	\$16,000
Heritage YMCA	Family Resource Center – operating costs	50 persons	Public Services	\$11,717
Illinois Independent Living Center/Katharine Manor Apartments	Window Replacement	32 units	Improve the quality of affordable rental housing	\$37,000
Naperville CARES	Rental Deposit Program	21 households	Homeless – Public Services	\$12,823
Naperville Elderly Homes	Unit Rehab – Phase 2	33 units	Improve the quality of affordable rental housing	\$37,000
Northern Illinois Food Bank	Dock doors installation	1 unit	Enhance the services provided by public facilities	\$29,000
Ray Graham Association for People with Disabilities	Kitchen Renovation for Group Home	1 unit	Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	\$20,000
Ray Graham Association for People with Disabilities	Salary Support for Group Home	5 persons	Public Services	\$5,858
Ecumenical Adult Care	Staff Salary Support	24 persons	Public Services	\$6,249
City of Naperville	Street Resurfacing	6,030 persons	Enhance the services provided by public facilities	\$110,000
City of Naperville	CDBG Administration		CDBG Administration	\$33,891
			<b>Total</b>	<b>\$433,383</b>

Total amount of funds available in 2011:

CDBG 2011 Entitlement	\$433,383
Program Income	\$ 0
Roll-over Funds	\$ 0
<b>Total</b>	<b>\$433,383</b>

**2011 Funding Allocations**

<b>CDBG Objectives</b>	<b>Allocation</b>
Administration (maximum allocation 20%)	\$33,891
Public Services (maximum allocation 15%)	\$64,767
Other (usually 65% of total funding)	\$334,725
<b>Total 2011 Budget</b>	<b>\$433,383</b>

The 2011 activities are expected to assist 9,783 low to moderate-income people in Naperville. The table below identifies the total number of persons expected to benefit based on income.

<b>People Assisted Based on Income</b>		
0-30% Median Family Income	8,126 people	83% of total
30-50% Median Family Income	1,489 people	15% of total
50-80% Median Family Income	168 people	2% of total

**Summary of Past Performance**

The city's past performance is being closely monitored by the local Chicago Community Planning and Development (CPD) office. The city is working closely with HUD on any past performance issues.

**General Questions**

1. Describe the geographic areas of the jurisdiction (including areas of low income families and/or racial/minority concentration) in which assistance will be directed during the next year. Where appropriate, the jurisdiction should estimate the percentage of funds the jurisdiction plans to dedicate to target areas.

The City of Naperville has not directed assistance in the One-Year Action Plan to any specific geographic area in the City. One project, the City of Naperville Street Resurfacing project, will occur in a low and moderate income area as determined by census data. This resurfacing work will occur in Census Block Group 846403-1 and 846504-4, which are 27.1% and 37.3% low to moderate income, respectively, based on 2000 Census data. The project represents 25% of the total available CDBG funding for PY2011. All remaining projects are funded on a citywide basis. Although specific areas have not been targeted, many of them border the older downtown area of the City. This occurrence is coincidental.

2. Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA) (91.215(a)(1)) during the next year and the rationale for assigning the priorities.

All projects have been awarded funding based on the merits of the project. The City of Naperville street resurfacing project was selected due to its location and direct benefit to residents in areas of the City principally occupied by persons with low- and moderate incomes. The funding being used for the street resurfacing is being used to upgrade public infrastructure.

3. Describe actions that will take place during the next year to address obstacles to meeting underserved needs.

The challenge in obtaining the residents opinions and input is their lack of interest or time to become active participants in the development process of the Plan. The City will work to make it easier for residents to become a partner through the use of e-mail, public meetings, and workshops. The City will collaborate with other units of government that are encountering the same issues and problems. These regional issues must be dealt with as a group of municipalities and counties in Illinois. Naperville will seek to participate in these regional meetings to solve some of the problems that residents and prospective residents are encountering.

4. Identify the federal, state, and local resources expected to be made available to address the needs identified in the plan. Federal resources should include Section 8 funds made available to the jurisdiction, Low-Income Housing Tax Credits, and competitive McKinney-Vento Homeless Assistance Act funds expected to be available to address priority needs and specific objectives identified in the strategic plan.

#### **Federal Resources**

Community Development Block Grant (CDBG) - As an entitlement community, the City of Naperville receives an annual allocation of approximately \$500,000 to assist low-income persons for a variety of eligible community development and housing activities. The Naperville City Council establishes the priorities for the use of CDBG funds. No program income is anticipated.

HOME Investment Partnerships Act (HOME) - This program is operated as a consortium with DuPage County as the lead agency and the municipalities of Downers Grove, Naperville, and Wheaton as cooperating jurisdictions. Annual funding available is approximately \$1.8 million for eligible activities ranging from rehabilitation of existing rental housing, to tenant based rental assistance and new construction. This program is to benefit low-income persons. It is not known at this time the dollar amount that will be available for future projects within Naperville.

Emergency Shelter Grant Program (ESG) - This program provides grants to qualifying non-profit organizations and local units of government for essential services to homeless individuals, prevention of homelessness activities and maintenance and operation of shelters. The amount of funding that may be available in Naperville is not known.

Permanent Housing for the Handicapped - Funding is awarded by HUD on a nationwide, competitive basis. States are the eligible applicants. The Governor has designated the Department of Human Services as the State agency to make funding available under this program.

Homeless Continuum of Care - This funding combines several separate homeless funding sources and awards funding to local jurisdictions based on locally defined continuum of care priorities. Funds may be used for permanent housing services or support services.

Emergency Community Services Homeless Grant Program - The Federal Department of Health and Human Services awards funds to the State of Illinois, but the program is administered by local agencies. These agencies can use the funding for

comprehensive services to homeless individuals. This includes providing emergency shelter for homeless individuals, delivery of comprehensive counseling and/or case management services to the sheltered homeless, emergency purchases of basic life necessities (food, clothing, medicine, etc.) for homeless clients, referral services for homeless individuals, assistance to homeless individuals to improve their literacy skills, and other services.

Low-Income Energy Assistance Program - The Federal Department of Health and Human Services awards funds to the State of Illinois, but the program is operated locally. This program assists low-income households pay their utility bills (both renter and owners).

Low-Income Housing Tax Credit Program (LIHTC) - The Illinois Housing Development Authority (IHDA) will continue to operate this Federal program. Through this mechanism, the private sector is encouraged to invest in the development of low-income rental housing in return for the receipt of federal tax credits.

Energy Efficiency Conservation Block Grant (EECBG) - The Department of Energy provides Federal funding to local jurisdictions to improve the energy efficiency of commercial and residential buildings. The City of Naperville received \$1,000,000 in funding during 2009.

## **Non-Federal Public Resources**

### **State Programs**

Affordable Housing Trust Fund Program - The Trust Fund is capitalized by a portion of the transfer tax that is generated by the sale of residential property in the State. The Trust Fund helps to support a broad range of affordable housing activities. These may include multiple family rehabilitation, new construction, single-family purchase efforts, and other initiatives. Eligible Trust Fund applicants and recipients include non-profit groups, for-profit corporations, local governments, and other entities.

Housing Linked Deposit Program - This program allows the Illinois Treasurer's office to help to finance housing for lower-income households. The objective is to improve the condition and affordability of housing. This ranges from single family, multi-family, and single room occupancy rental development.

The State Treasurer will deposit State funds at favorable rates in Illinois financial institutions that agree to make below market rate "linked" loans to help finance housing development. The loans can be used for pre-development activities, acquisition and development, bridge loans, and mortgage financing.

Housing Partnership Program - The Illinois Housing Development Authority helps fund affordable housing for low and extremely low-income households through this program. IHDA targets the funds to low and extremely low income Illinois households. A priority is placed on addressing the affordable housing needs of households that have high incidence of housing problems.

Single Family Loan Program - The Illinois Housing Development Authority helps to promote and facilitate home ownership through its Single Family Loan Program. As part of this program, IHDA issues bonds, the proceeds of which provide attractive below market rate mortgage loans for qualifying low and moderate income

households. In delivering the program, IHDA works with a statewide network of participating lending institutions and builders.

Multi Family Housing Bond/Commercial Paper Programs - Through these programs, IHDA issues tax-exempt bonds and sells commercial paper to finance housing development. Both financing approaches include a low income-targeting requirement.

Emergency Food and Shelter Program - The Illinois Department of Public Aid (IDPA) helps to fund the provision of emergency food and shelter services to the homeless or persons at risk of becoming homeless. The goal of the program is to provide direct food and/or shelter service, ancillary services, and preventive services to persons who are homeless or at risk of becoming homeless.

Circuit Breaker Program - Through the Illinois Department of Revenue, low income individuals aged 65 or older or totally disabled (if older than 16) receive refunds of money paid in property taxes, rent, or nursing home charges. People who qualify for the Circuit Breaker Program are also provided free transportation on public transportation.

Community Based Residential Program - The Department of Human Services funds community-based residential programs that serve persons with mental illnesses or developmental disabilities. Community agencies provide rehabilitation and support services to persons living at housing sites. Support services also are provided to persons living with family members or otherwise in their own homes, as well as in funded facilities.

Community Integrated Living Arrangements (CILA) Program - The Department of Human Services helps fund small, community-based housing services for persons with mental illness or developmental disabilities. The CILA program emphasizes community integration, independence in daily living, and economic self-sufficiency.

Community Care Program - This program provides in home and community-based services to eligible seniors, aged 60 and older. The program consists of four main services: case management, chore/housekeeping, homemaker, and adult care services. The objective is to help elderly individuals maintain their residences and to avoid premature use of nursing homes.

Home Services Program - The Department of Rehabilitation Services provides in home care to persons with disabilities up to age 60 in order to allow them to live independently in their homes. A major goal of the Home Services Program is to avert premature institutionalization of persons with disabilities. The program's services include personal assistants, home delivered meals, adult daycare, home remodeling, respite care, diagnostics, and emergency response.

Youth Homeless Program - The Department of Children and Family Services operates programs to transition youth to independent living and self-sufficiency and two shelters for homeless youth.

Domestic Violence Program - The Department of Public Aid funds a statewide network of local residential shelters, walk-in centers, and specialized service programs. Services provided to victims of domestic violence may include 24-hour crisis hot lines, individual and group counseling, advocacy, information and referral, emergency medical care, food, clothing, and transportation.

### **Local Programs**

Homestead Exemption for Senior Citizens - This program is available from both DuPage and Kane Counties. Under the program, a \$2,000 exemption is given on property tax bills of senior citizens, regardless of income, or the original amount of real estate taxes.

Real Estate Tax Deferral for Senior Citizens - This program is administered by the DuPage County Treasurers Office. Senior Citizens, 65 years or older with a household income of \$30,000 or less may defer all or part of their real estate taxes on their personal residence. This is a loan at 6% interest per annum; to be repaid at the time the property is sold or after the taxpayer's death.

Social Services Grant – An annual allocation of \$250,000 from the City of Naperville's general fund is available to help fund human services benefitting Naperville residents. The Grant is designed to provide funds for the provision of social services (including labor, supplies, and materials) including but not limited to those concerned with employment, crime prevention, child care, health, drug abuse, education, fair housing counseling, energy conservation, emergency financial assistance, recreational needs, senior services, or training for local agencies and institutions.

### **Private Resource**

Private Loan Funds - Banks and other lending institutions can provide financing, on a pooled or individual institution basis, for housing development for lower income families. An increase in availability of these resources can be accomplished through distinct programs or on a companion basis with the delivery of State and Federally funded housing programs for low and extremely low income households.

Corporate Investment - Naperville area corporations are increasingly becoming concerned about the availability of nearby affordable housing stock for its labor force. Although corporations do not currently invest significant funds in affordable housing, this increasing level of interest may have the potential in the future to develop into an additional affordable housing resource.

### **Non-profit Resources**

Foundations - Many foundations provide funds for housing development capacity building to organizations that provide assistance to low and extremely low income households.

Volunteers and Contributions - A resource that is difficult to calculate is the value of volunteered time to non-profit groups in the Naperville area, and private contributions of dollars to non-profit groups that aid in the delivery of affordable housing and support services. One example is the number of transitional housing apartments donated to the Transitional Housing Network by various groups. Currently there are 9 such units in the Naperville area, most of which are supported by local churches.

Program Year 2 Action Plan General Questions response:

## Managing the Process

1. Identify the lead agency, entity, and agencies responsible for administering programs covered by the consolidated plan.

The lead agency for the City of Naperville, the City Manager's Office, prepared the One-Year Action Plan, with assistance and input from various local housing providers. CDBG responsibilities have now been transferred to the Department of Transportation, Engineering and Development who has responsibility for implementing the program. The One-Year Action Plan is based upon the priority needs as identified in the DuPage County 2010-2014 Consolidated Plan.

2. Identify the significant aspects of the process by which the plan was developed, and the agencies, groups, organizations, and others who participated in the process.

The City of Naperville's institutional structure to carry out its housing and community development plan has grown over the past few years and should continue to do so in the future. The City needs to increase the coordination efforts between government agencies and non-profit social services providers to support a concentrated and un-duplicated delivery system. A listing of anticipated public, social service and private industry resources are as follows:

### Public Agencies

- City of Naperville
- Naperville Public Libraries
- Naperville Park District
- Naper Settlement Museum Village
- DuPage Community Development Commission
- DuPage County Health Department
- DuPage County Department of Human Resources
- DuPage County Housing Authority
- DuPage County Treasurer's Office
- Will County Development Department

### Social Service Agencies

- Breaking Free, Inc.
- Bridge Communities
- Catholic Charities
- Childserv
- Community Career Center
- Community Housing Association of DuPage
- DuPage County Bar Legal Aid
- DuPage PADS
- DuPage Senior Citizens Council
- Ecumenical Adult Day Care
- Family Shelter Service
- Greater DuPage MYM
- Hamdard Center
- Illinois Independent Living Center
- Little Friends, Inc.
- Loaves and Fishes Community Pantry
- Metropolitan Family Services

- Naperville CARES
- Naperville Community Outreach
- National Barrier Free, Inc.
- People's Resource Center
- Ray Graham, Inc.
- Senior Home Sharing
- Serenity House
- Xilin Association

3. Describe actions that will take place during the next year to enhance coordination between public and private housing, health, and social service agencies.

As the lead agency, the City will work closely with DuPage County and county-wide non-profit social service agencies to enhance coordination between public and private housing, health, and social service agencies. Expanding outreach efforts to larger agencies with DuPage and Will Counties should increase competition for the annual CDBG funding. The DuPage County Human Services Department will be a valuable partner in this outreach effort.

Program Year 2 Action Plan Managing the Process response:

## **Citizen Participation**

1. Provide a summary of the citizen participation process.

The City of Naperville published the public hearing notice in the Naperville Sun on May 29, 2011. The notice included the time and day of the CAPER public hearing and the public review locations. The annual action plan was posted on the City of Naperville website, [www.naperville.il.us](http://www.naperville.il.us), at the City Manager's office, and at three public library locations. The public comment period is from May 30, 2011 to June 28, 2011. A copy of the Public Notice from the Naperville Sun is attached in Appendix A.

The City of Naperville published the public hearing notice of the amendment in the Naperville Sun on August 31, 2011. The notice included the time and day of the public hearing and the public review locations. The annual action plan was posted on the City of Naperville website, [www.naperville.il.us](http://www.naperville.il.us), at the City Clerk's office, and at three public library locations. The public comment period is from September 3, 2011 to October 2, 2011. A copy of the Public Notice from the Naperville Sun is attached in Appendix A.

The City of Naperville published the public hearing notice of the second amendment in the Naperville Sun on February 1, 2012. The notice included the time and day of the public hearing and the public review locations. The annual action plan was posted on the City of Naperville website, [www.naperville.il.us](http://www.naperville.il.us), at the City Clerk's office, and at three public library locations. The public comment period is from February 1 to March 5, 2012. A copy of the Public Notice from the Naperville Sun is attached.

2. Provide a summary of citizen comments or views on the plan.

No public comments were received as part of the Annual Action Plan approval or first substantial amendment processes. Citizen comments on the second amendment to the plan will be summarized after the close of the public comment period.

3. Provide a summary of efforts made to broaden public participation in the development of the consolidated plan, including outreach to minorities and non-English speaking persons, as well as persons with disabilities.

The City of Naperville broadened public participation in the development of the plan by holding the two public hearings at City Council meetings rather than at a City Council workshop. City Council meetings are well publicized and available for viewing on local access television. These meetings are accessible to persons with disabilities and well publicized to all media outlets. Naperville residents, public service organizations, and other interested entities are encouraged to participate and partner in the development of the Naperville Consolidated Plan, Annual Action Plans and any amendments to the Plan and the evaluation of the annual performance report. These partnerships will provide valuable assistance and input in creating these plans that meet the needs of the residents.

4. Provide a written explanation of comments not accepted and the reasons why these comments were not accepted.

All comments received before and during public comment period will be accepted and summarized above.

\*Please note that Citizen Comments and Responses may be included as additional files within the CPMP Tool.

Program Year 2 Action Plan Citizen Participation response:

## **Institutional Structure**

1. Describe actions that will take place during the next year to develop institutional structure.

Program Year 2 Action Plan Institutional Structure response:

In addition to the formal structure inherent in administering CDBG funds, the city will pursue informal communication and coordination with public and private housing agencies, other governmental agencies, private businesses, non-profit community agencies and other entities who work to meet the housing assistance and support needs of low income and moderate income people in the community. In particular, the city will continue the activities with Naperville CARES, a local social service provider, and the DuPage Housing Authority. The city will coordinate local agencies to help reduce duplication of programs, to emphasize efficient service delivery for local, state, and federal programs, and to identify and overcome gaps in institutional structure for carrying out the previously described strategies developed to address the priority needs. The city participates in a DuPage Funder's Collaborative designed at creating efficiencies and addressing social service gaps throughout the county. The city also actively recruits agency feedback at an annual meeting before the CDBG grant season. This is an open house to all social service providers to

emphasize collaboration and partnerships in service delivery as well as an informative meeting for city staff to ensure efficient delivery of information and CDBG services. The city participates in the Homelessness Continuum of Care, which works towards the elimination of homeless throughout DuPage County. The city will coordinate with the city and state historic preservation officers to evaluate properties for historical significance as part of the environmental review process related to the use of federal funds.

The Department of Transportation, Engineering and Development will implement strategies for Consolidated Plan priorities with a number of city departments, local service providers, and agencies from DuPage County, and the Will County Development Department.

The City has identified two areas where there are gaps in Naperville's institutional structure for carrying out housing and community development goals: leadership in addressing housing issues and provision of supportive services with housing. The City will continue to work with nonprofit agencies, other government agencies, and private lenders to close this gap, and will participate in the DuPage HOME Investment Partnerships Consortium and develop a quarterly social service networking forum.

## Monitoring

1. Describe actions that will take place during the next year to monitor its housing and community development projects and ensure long-term compliance with program requirements and comprehensive planning requirements.

Program Year 2 Action Plan Monitoring response:

In order to insure compliance with its Consolidated Plan, the City of Naperville will implement the following monitoring strategies and procedures:

1. On-site visits of subrecipients receiving CDBG funding will be conducted at random to monitor financial management systems, procurement and contracting procedures, conflict of interest policies and other administrative and program requirements. Subrecipients will be notified in writing in advance of the monitoring visit and will be sent a written follow-up letter of any findings or recommendations.
2. Each year the City of Naperville will send subrecipients a copy of the most recent Section 8 income limits for the Chicago area, which are to be used as a basis of reporting for beneficiaries of grant funding.
3. All subrecipients will be required to send period project reports prior to a request for reimbursement and an annual report consisting of the following information:
  - Number of low-income persons benefiting from the project
  - Number of moderate-income persons benefiting from the project
  - Breakdown of number of persons/households assisted by the project by HUD reporting classification:

- American Indian or Alaska Native
- Asian
- Black/African American
- Native Hawaiian or Other Pacific Islander
- White
- American Indian or Alaska Native and White
- Asian and White
- Black/African American and White
- American Indian or Alaska Native and Black/African American
- Balance of individuals reporting more than one race

The City of Naperville will review all reports for completeness, not disbursing reimbursement funds until the reporting requirements have been satisfied. Based on the reports, a determination will be made as to whether or not the subrecipient complies with the minimum CDBG requirement of 70 % benefit to low and moderate-income persons.

4. Technical assistance will be provided by the City of Naperville to first-time CDBG subrecipients to explain the administrative and reporting requirements of the CDBG program. Copies of the various Federal circulars, executive orders, and CDBG descriptive material will be provided at this time. The City of Naperville will monitor new subrecipients carefully to ensure compliance with these requirements and offer suggestions where needed.
5. Two actions maintain compliance with housing codes: proactive and reactive.

Our proactive approach is to ensure property maintenance and looking at neighborhoods for ongoing maintenance. Last year the City initiated a Curb Appeal Program. Through this program, a specified section of the City would be inspected every year where we look for property maintenance violations that can be clearly seen from the curb. Examples include peeling paint, rotting wood and address numbers not displayed properly, just to name a few. It is the intent of the program to have every residential property inspected once every three years.

6. Our reactive approach is demonstrated by our response to complaints or general housing issues. We also make sure that when individuals or organizations come to the city for permits that they are in line with our codes, including our energy code.

## **Lead-based Paint**

1. Describe the actions that will take place during the next year to evaluate and reduce the number of housing units containing lead-based paint hazards in order to increase the inventory of lead-safe housing available to extremely low-income, low-income, and moderate-income families, and how the plan for the reduction of lead-based hazards is related to the extent of lead poisoning and hazards.

Program Year 2 Action Plan Lead-based Paint response:

Prevention and rehabilitation measures will be taken in all CDBG funded housing projects to ensure the extinction of lead-based paint hazards. All rehabilitation projects in which the building was constructed before 1978 will address lead-based paint regulations. The City will monitor to assure lead-based paint regulations are followed on all city housing rehabilitation projects. Information about lead-based paint hazards will be provided to all people who apply for city housing rehabilitation grants through the weatherization program and all property owners will be notified of the ages of the buildings. If lead-based paint is found during initial testing on a project where families with children under the age of six reside they will be referred to the County Health Department for testing for lead-based paint exposure. All city projects in which the building was constructed prior to 1978 and the housing rehabilitation special determines the presence of lead-based paint, contractors certified in safe work practices will be used for abatement. Clearance tests will be performed by an EPA certified risk assessor and a certified laboratory upon project completion. The city has an arrangement with DuPage County to assist the city in lead-based paint abatement. Lead-based paint hazards will also be taken into consideration in all pertinent CDBG funded projects being undertaken by sub-grantees. All CDBG funded projects will also take asbestos into consideration

Most of the potential lead based paint hazards in Naperville are restricted to the older area of the City where the majority of the housing stock pre-dates 1978. Specifically, this area is bounded by Ogden Avenue on the north, Columbia Street on the east, Hillside Road on the south and the DuPage River on the west. U.S. Census data indicates that there could be as many as 2,700 households that may be at risk of exposure to lead based paint hazards. These households are located in Naperville's low and moderate income area, using the exception criteria figure of 18.45 percent, it is estimated that potentially 500 low and moderate income persons risk exposure to lead based paint hazards. The City will attempt to minimize the effects of peeling paint through resident education and inspection prior to receiving Weatherization assistance. The City will partner with DuPage County in the reduction of lead based hazards.

## HOUSING

### Specific Housing Objectives

\*Please also refer to the Housing Needs Table in the Needs.xls workbook.

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve during the next year.

For the purposes of this One-Year Action Plan, the City of Naperville will report on affordable housing, homeless, and non-homeless special needs housing objectives according to the DuPage County 5-Year Consolidated Plan. The City of Naperville has adopted strategies to meet needs for non-housing community development, and anti-poverty objectives.

CDBG program activities supporting consolidated plan objectives and outcomes are found in the activity description sheets that follow below.

**Summary of 2010-2014 Objective/Outcomes**

Objectives	Performance Indicators	Expected Number	Outcome/ Objective*
<b>Rental Housing</b>			
Increase supply, quality, and affordability of rental housing	Households	460	DH-2
Improve the quality of affordable rental housing	Households	65	SL-2
<b>Owner Housing</b>			
Increase availability and access to owner housing	Households	125	DH-1
Increase supply, quality and affordability of owner housing	Households	80	DH-2
<b>Homeless</b>			
Support essential services and facility improvements to enable homeless persons to access suitable living environments	Persons	51,000	SL-1
<b>Special Needs</b>			
Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	Persons	109,000	SL-1

The following activities maintain the availability of affordable housing in the City of Naperville.

Agency	Activity Name	Objective	Funding	Expected Units
DuPage PADS	Olympus Place – replace sliding glass doors	Improve the quality of affordable rental housing	\$6,000	11
Illinois Independent Living Center/Katharine Manor Apartments	Window Replacement	Improve the quality of affordable rental housing	\$37,000	32
Naperville Elderly Homes	Unit Rehab – Phase 2	Improve the quality of affordable rental housing	\$37,000	33
<b>Total</b>			<b>\$80,000</b>	<b>76</b>

- Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

In addition to the CDBG funds that are used to meet the need of affordable housing, there are also other programs that provide substantial funding toward increasing the stock of affordable housing. Some of this funding is attached to the client, so when the household moves the funding moves, such as Housing Choice Vouchers. Other funding is project based, which means that the landlord or building owner receives the funding. Funding for affordable housing may also be indirect, such as tax credits, reduced interest loans, or special financing initiatives. Most affordable housing projects use multiple funding sources in order to complete a project.

**Additional Funding Sources**

Department of Mental Health/Illinois Dept. of Human Services Supportive Housing Program  
 DuPage County Human Services  
 HOPE Fair Housing  
 DuPage Housing Authority

IDHS Office for Rehabilitation Services  
NCO Youth and Family Services  
Outreach Community Ministries/Transitional Shelter Programs  
DuPage Homeownership Center  
Illinois Homebuyer Program (I-Loan)  
Low-Income Home Energy Assistance Program (LIHEAP)

Collaborative organizations, which bring together resources to fund affordable housing projects or advocate for affordable housing include DuPage United and the DuPage Housing Action Coalition

Program Year 2 Action Plan Specific Objectives response:

### **Needs of Public Housing**

1. Describe the manner in which the plan of the jurisdiction will help address the needs of public housing and activities it will undertake during the next year to encourage public housing residents to become more involved in management and participate in homeownership.
2. If the public housing agency is designated as "troubled" by HUD or otherwise is performing poorly, the jurisdiction shall describe the manner in which it will provide financial or other assistance in improving its operations to remove such designation during the next year.

Program Year 2 Action Plan Public Housing Strategy response:

There is no public housing authority in Naperville, but there are approximately 600 assisted units, of which 42 percent are for the elderly. The DuPage Housing Authority is a great asset. A number of assisted housing units for low-income persons with special needs are available at several facilities. In addition, approximately 220 Naperville households receive Section 8 tenant-based rental assistance through the DuPage County Housing Authority. These tenants must locate a landlord willing to participate in the program and accept the federally designated Fair Market Rent. The authority reports that high rents in Naperville make use of Section 8 difficult.

### **Barriers to Affordable Housing**

1. Describe the actions that will take place during the next year to remove barriers to affordable housing.

Program Year 2 Action Plan Barriers to Affordable Housing response:

The City of Naperville is expected to reach residential build-out within the next five to ten years. The high cost of developing land makes the construction of affordable housing a challenge in the undeveloped area of the City. Undeveloped farmland in the Naperville area has sold for as high as \$80,000 per acre, which forces developers to build larger homes for over \$300,000 in order to break even or make a profit. In order to help overcome some of the barriers to the provision of affordable housing, the TED Business Group will undertake the following strategies:

- Work with local agencies to assess the current demand for affordable units for

ownership in the City of Naperville. Working in collaboration with local agencies will result in creative solutions for the affordable housing challenges that the City of Naperville is facing as it approaches build-out. By identifying the existing demand for affordable units in the City, City staff and local agencies can work together to meet these needs.

- Rehabilitate existing single-family homes for local agencies to sell at affordable rates to low-income families. Cities that approach build-out face rising land values, limited opportunities, and greater community resistance. By purchasing homes and rehabilitating them, they can be sold back to low-income families at affordable rates, as well as improve the character and value of the neighborhood.
- Rehabilitate existing homes so that low-income residents who already own these properties can afford to stay in their homes. Many low-income residents are senior citizens or young families who cannot afford needed improvements in their single-family homes or have trouble maintaining their single-family home. By aiding in the improvement of these homes, the cost burden of making these improvements is alleviated, and families and seniors can stay in their currently affordable homes.

### **HOME/ American Dream Down payment Initiative (ADDI)**

1. Describe other forms of investment not described in § 92.205(b).
2. If the participating jurisdiction (PJ) will use HOME or ADDI funds for homebuyers, it must state the guidelines for resale or recapture, as required in § 92.254 of the HOME rule.
3. If the PJ will use HOME funds to refinance existing debt secured by multifamily housing that is that is being rehabilitated with HOME funds, it must state its refinancing guidelines required under § 92.206(b). The guidelines shall describe the conditions under which the PJ will refinance existing debt. At a minimum these guidelines must:
  - a. Demonstrate that rehabilitation is the primary eligible activity and ensure that this requirement is met by establishing a minimum level of rehabilitation per unit or a required ratio between rehabilitation and refinancing.
  - b. Require a review of management practices to demonstrate that disinvestments in the property has not occurred; that the long-term needs of the project can be met; and that the feasibility of serving the targeted population over an extended affordability period can be demonstrated.
  - c. State whether the new investment is being made to maintain current affordable units, create additional affordable units, or both.
  - d. Specify the required period of affordability, whether it is the minimum 15 years or longer.
  - e. Specify whether the investment of HOME funds may be jurisdiction-wide or limited to a specific geographic area, such as a neighborhood identified in a neighborhood revitalization strategy under 24 CFR 91.215(e)(2) or a Federally designated Empowerment Zone or Enterprise Community.
  - f. State that HOME funds cannot be used to refinance multifamily loans made or insured by any federal program, including CDBG.
4. If the PJ is going to receive American Dream Down payment Initiative (ADDI) funds, please complete the following narratives:

- a. Describe the planned use of the ADDI funds.
- b. Describe the PJ's plan for conducting targeted outreach to residents and tenants of public housing and manufactured housing and to other families assisted by public housing agencies, for the purposes of ensuring that the ADDI funds are used to provide down payment assistance for such residents, tenants, and families.
- c. Describe the actions to be taken to ensure the suitability of families receiving ADDI funds to undertake and maintain homeownership, such as provision of housing counseling to homebuyers.

Program Year 2 Action Plan HOME/ADDI response:

The City of Naperville is part of the DuPage County HOME Consortium and does not receive HOME funding directly from HUD.

## HOMELESS

### Specific Homeless Prevention Elements

\*Please also refer to the Homeless Needs Table in the Needs.xls workbook.

1. Sources of Funds—Identify the private and public resources that the jurisdiction expects to receive during the next year to address homeless needs and to prevent homelessness. These include the McKinney-Vento Homeless Assistance Act programs, other special federal, state and local and private funds targeted to homeless individuals and families with children, especially the chronically homeless, the HUD formula programs, and any publicly-owned land or property. Please describe, briefly, the jurisdiction's plan for the investment and use of funds directed toward homelessness.

With this goal to reduce homelessness in mind, the City has implemented a Social Services Grant program within the City general operating fund and has allocated \$250,000 annually to enhance social service activities for community benefit. The funds provide necessary financial assistance to municipal and not-for-profit social service agencies to serve the needs identified in the Consolidated Plan.

2. Homelessness—In a narrative, describe how the action plan will address the specific objectives of the Strategic Plan and, ultimately, the priority needs identified. Please also identify potential obstacles to completing these action steps.

In addition to the Social Services Grant fund, the City will continue to implement the following CDBG strategies to reduce the number of families in poverty:

- Work with social service providers, other governmental and local agencies to encourage the provision of additional supportive housing.
- Work with social service providers, other governmental entities, and local agencies to encourage the provision of additional transitional housing units.
- Work with social service providers, other governmental entities, and local agencies to further identify the needs of those threatened with poverty and to find resources to meet those needs. This will involve referrals for counseling,

rent assistance, transportation provisions, employment, or other supportive services.

- Work to provide services for low-income youth.

Potential obstacles to completing these actions steps include a lack of financial assistance to meet priority needs and a lack of information as to the location and needs of the homeless.

The following 2011 activities will support homeless prevention and emergency shelters.

Agency	Activity Name	Objective	Funding	Expected Persons
Bridge Communities	Transitional Housing Case Management	Homeless	\$6,249	251
DuPage PADS	Emergency Night Shelter	Homeless	\$15,622	1058
Family Shelter Service	Intermediate Housing	Homeless	\$16,000	12
Naperville CARES	Rent Deposit	Homeless	\$12,823	62
		<b>Total</b>	<b>\$50,694</b>	<b>1,383</b>

3. Chronic homelessness—The jurisdiction must describe the specific planned action steps it will take over the next year aimed at eliminating chronic homelessness by 2012. Again, please identify barriers to achieving this.

The city needs to develop planned action steps aimed at eliminating chronic homelessness.

4. Homelessness Prevention—The jurisdiction must describe its planned action steps over the next year to address the individual and families with children at imminent risk of becoming homeless.

The city is planning to meet the needs of the homeless within the context of the characteristics of DuPage County homelessness: increased population growth, fragmented services, increasing subpopulations of vulnerable residents, lack of transportation, and the complexity of governmental units. The revised Plan and Recommendations are contained in the Executive Summary located at [www.dupagehomeless.org](http://www.dupagehomeless.org) under Plan to End Homelessness Update 2008. This Plan emphasizes emergency and systems prevention, outreach to the unsheltered, needs assessment, creation of permanent housing, supportive services, increasing affordable and different types of housing, and moving people experiencing homelessness into permanent housing as quickly as possible.

Components of Updated Plan to End Homelessness:

- Homelessness Prevention: Assist persons at risk to maintain their housing through emergency assistance and eviction prevention.
- Outreach and Engagement: Conduct outreach to shorten homelessness, and community outreach to build awareness and support.
- Housing: Generate long-term housing solutions (supply, vouchers, and models) and a way to navigate the system in order to re-house everyone in a timely way.
- Employment/Other Income: Provide access to mainstream benefits, employment and other income.

- Services: Provide a link to case management, mental health, substance use, and healthcare services to shorten homelessness and increase housing stability.
- Needs Assessment Data: Utilize the Homeless Management Information System (CMIS), and the homeless count to influence system decisions.
- Funding: Seek funding from the HUD Continuum of Care, IL Dept. of Human Services Homeless Prevention and ESG funds, DuPage County Community Development Block Grant Funds and others.
- System Change: Promote discharge planning and housing advocacy to prevent homelessness and shorten the length of time people spend homeless.

The Plan aims at addressing the prevention of homelessness with concentration on specific populations including:

Jobless  
Veterans  
Persons with serious mental illness  
Persons with substance abuse issues  
Persons with HIV/AIDS  
Persons with multiple diagnoses  
Victims of domestic violence  
Youth  
Chronically homeless  
Homeless families with children

5. Discharge Coordination Policy—Explain planned activities to implement a cohesive, community-wide Discharge Coordination Policy, and how, in the coming year, the community will move toward such a policy.

The city does not have a discharge coordination policy, but plans to create and implement a new discharge coordination policy during the 2011 program year.

Program Year 2 Action Plan Special Needs response:

### **Emergency Shelter Grants (ESG)**

(States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

Program Year 2 Action Plan ESG response:

Not applicable to the City of Naperville.

**COMMUNITY DEVELOPMENT**

**Community Development**

\*Please also refer to the Community Development Table in the Needs.xls workbook.

1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.

The table below reflects Figures from Naperville's 2003 Community Development Needs (Table 16). The DuPage County 5-year Consolidated Plan, which the City has adopted, includes Street Improvements as a high priority and includes \$66,885,000 as the dollars needed to address the unmet priority.

**Community Development Needs**

<b>Priority Community Development Needs</b>	<b>Priority Need Level</b>	<b>Dollars to Address Unmet Priority Need</b>
<b>PUBLIC ACTIVITY NEEDS</b>		
Senior Centers	Med	\$25,000
Handicapped Centers	Med	\$50,000
Homeless Facilities	NA	\$0
Youth Centers	Med	\$10,000
Child Care Centers	NA	\$0
Health Facilities	NA	\$0
Neighborhood Facilities	Med	\$50,000
Parks and/or Recreation Facilities	NA	\$0
Parking Facilities	NA	\$0
Non-Residential Historic Preservation	NA	\$0
Other Public Facility Needs	High	\$900,000
<b>INFRASTRUCTURE</b>		
Water Sewer Improvements	NA	\$0
Street Improvements	NA	\$0
Sidewalks	Med	\$100,000
Solid Waste Disposal Improvements	NA	\$0
Flood Drain Improvements	NA	\$0
Other Infrastructure Needs	Med	\$100,000
<b>PUBLIC SERVICE NEEDS</b>		
Senior Services	High	\$75,000
Handicapped Services	Med	\$20,000
Youth Services	Med	\$40,000
Child Care Services	NA	\$0
Transportation Services	Med	\$10,000
Substance Abuse Services	Med	\$5,000
Employment Training	Med	\$10,000
Health Services	Med	\$10,000
Lead Hazard Screening	Med	\$15,000
Crime Awareness	Med	\$40,000
Other Public Service Needs	High	\$380,000
<b>ECONOMIC DEVELOPMENT</b>		
ED Assistance to For-Profits	NA	\$0
ED Technical Assistance	NA	\$0
Micro-Enterprise Assistance	NA	\$0
Rehab; Publicly or Privately Owned Commercial/Industrial	NA	\$0
C/C Infrastructure Development	NA	\$0
Other C/I Improvements	NA	\$0
<b>PLANNING</b>		
Planning	Med	\$360,000
<b>TOTAL ESTIMATED DOLLARS NEEDED</b>		<b>\$2,200,000</b>

Note: Figures from Naperville’s 2003 Community Development Needs (Table 16) were used to complete table 2B (DuPage County 2010-2014 Consolidated Plan)

2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

\*Note: Each specific objective developed to address a priority need, must be identified by number and contain proposed accomplishments, the time period (i.e., one, two, three, or more years), and annual program year numeric goals the jurisdiction hopes to achieve in quantitative terms, or in other measurable terms as identified and defined by the jurisdiction.

**Non-Housing Community Development Objectives**

Objectives	Performance Indicators	Expected Number	Outcome/ Objective*
<b>Community Development</b>			
Assist in the provision of transportation options	Persons		SL-2
<b>Remove Architectural Barriers</b>			
Enhance accessibility of owner-occupied homes or non-profit owned, occupied rental units	Persons		SL-1
Enhance overall accessibility of Naperville by reducing architectural barriers in public facilities	Persons		SL-1
<b>Public Facilities</b>			
Enhance the inventory of supportive housing	Persons		SL-1
Enhance the services provided by public facilities	Persons		SL-1
<b>Public Services</b>			
Undertake public service activities	Persons		SL-1

**Proposed Activities Addressing Community Development Needs**

Agency	Activity Name	Expected #	Objective	Funding
Bridge Communities	Transitional Housing Capital Rehab Work	4 units	Enhance the services provided by public facilities	\$29,725
Community Housing Association of DuPage	Capital Rehab Work on Transitional Housing	5 units	Enhance the services provided by public facilities	\$50,000
DuPage PADS	Olympus Place Permanent – staff support	13 persons	Public Services	\$6,249
DuPage PADS	Emergency Night Shelter – staff support	1058 persons	Homeless – Public Services	\$15,622
Family Shelter Service	Intermediate Housing – energy efficiency improvements	1 unit	Homeless – Public Services	\$16,000
Heritage YMCA	Family Resource Center – operating costs	50 persons	Public Services	\$11,717
Naperville CARES	Rental Deposit Program	21 households	Homeless – Public Services	\$12,823
Northern Illinois Food Bank	Dock doors installation	1 unit	Enhance the services provided by public facilities	\$29,000

Ray Graham Association for People with Disabilities	Kitchen Renovation for Group Home	5 persons	Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	\$20,000
Ray Graham Association for People with Disabilities	Salary Support for Group Home	5 persons	Public Services	\$5,858
Ecumenical Adult Care	Staff Salary Support	24 persons	Public Services	\$6,249
City of Naperville	Street Resurfacing	6,030 persons	Enhance the services provided by public facilities	\$110,000
			<b>Total</b>	<b>\$313,243</b>

Program Year 2 Action Plan Community Development response:

### Antipoverty Strategy

1. Describe the actions that will take place during the next year to reduce the number of poverty level families.

Program Year 2 Action Plan Antipoverty Strategy response:

The following projects are designed to reduce the numbers of people in poverty. The seniors, people with disabilities and low-income at-risk youth are all members of the population who are in poverty.

Agency	Activity Name	Expected #	Objective	Funding
Bridge Communities	Transitional Housing Capital Rehab Work	4 units	Enhance the services provided by public facilities	\$29,725
Bridge Communities	Transitional Housing Case Management	251 Persons	Homeless	\$6,249
DuPage PADS	Olympus Place – replace sliding glass doors	5 units	Improve the quality of affordable rental housing	\$6,000
DuPage PADS	Olympus Place Permanent – staff support	13 persons	Public Services	\$6,249
DuPage PADS	Emergency Night Shelter – staff support	1058 persons	Homeless – Public Services	\$15,622
Family Shelter Service	Intermediate Housing – energy efficiency improvements	1 unit	Homeless – Public Services	\$16,000
Heritage YMCA	Family Resource Center – operating costs	50 persons	Public Services	\$11,717
Illinois Independent Living Center/Katharine Manor Apartments	Window Replacement	32 units	Improve the quality of affordable rental housing	\$37,000
Naperville Elderly Homes	Unit Rehab – Phase 2	33 units	Improve the quality of affordable rental housing	\$37,000

Northern Illinois Food Bank	Dock doors installation	1 unit	Enhance the services provided by public facilities	\$29,000
Ray Graham Association for People with Disabilities	Kitchen Renovation for Group Home	1 unit	Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	\$20,000
Ray Graham Association for People with Disabilities	Salary Support for Group Home	5 persons	Public Services	\$5,858
			<b>Total</b>	<b>\$220,420</b>

Based on the 2000 Census poverty rate of 2.2%, Naperville as a whole has a small percentage of poverty level residents. However, this number has increased by nearly 70% since 1990. It is also the feeling of local social service providers that this number is increasing as well. A number of the Community Development Information Survey respondents mentioned that there is a growing need for transitional units and financial assistance to single mothers. These groups and others not specifically mentioned are ones that need to be targeted to help reduce poverty and to end the cycle of homelessness. With this goal in mind, the City will implement the following strategies:

- Work with social service providers, other governmental and local agencies to encourage the provision of additional supportive housing. Organizations such as Little Friends have had an excellent track record in providing the type of supportive housing that enables persons with developmental disabilities to live independently.
- Work with social service providers, other governmental and local agencies to encourage the provision of additional transitional housing units.
- Work with social service providers, other governmental and local agencies to encourage the provision of affordable housing units for ownership. This will help empower residents who are ready to move on from transitional units and make the units available for other residents in need.
- Work with social service providers, other governmental and local agencies to further identify the needs of those threatened with poverty and to find resources to meet those needs. This will involve referral for counseling, assistance in paying rent, or providing transportation. The need for financial assistance in crisis situations was identified as a high priority in the City's Housing and Community Development Information Survey.
- Work with Naperville Police Department to continue the after school programs for extremely low-income youth at the Naper Trails apartment complex in Naperville. This program not only benefits very low-income single mothers, but it provides a structured environment for youth to spend after school time.

**NON-HOMELESS SPECIAL NEEDS HOUSING**

**Non-homeless Special Needs (91.220 (c) and (e))**

\*Please also refer to the Non-homeless Special Needs Table in the Needs.xls workbook.

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.

Objectives	Performance Indicators	Expected Number	Outcome/Objective*
<b>Special Needs</b>			
Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	Persons	109,000	SL-1

In its Annual Action Plan, the City of Naperville will undertake several activities that will provide direct assistance to the special needs sub-populations. A description of the individual projects and activities to be performed is as follows:

Agency	Activity Name	Expected #	Objective	Funding
Illinois Independent Living Center/Katharine Manor Apartments	Window Replacement	32 units	Improve the quality of affordable rental housing	\$37,000
Naperville Elderly Homes	Unit Rehab – Phase 2	33 units	Improve the quality of affordable rental housing	\$37,000
Ray Graham Association for People with Disabilities	Kitchen Renovation for Group Home	1 unit	Support of essential services, building acquisition, and facility improvements to enable special needs persons to access suitable living environments	\$20,000
Ray Graham Association for People with Disabilities	Salary Support for Group Home	5 persons	Public Services	\$5,858
Ecumenical Adult Care	Staff Salary Support	24 persons	Public Services	\$6,249
			<b>Total</b>	<b>\$106,107</b>

2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

The identification of the other special needs populations – although not homeless, but at risk of becoming homeless – is also difficult. Specifically, these sub-groups are the elderly and frail elderly and persons with disabilities (mental, physical, and developmental).

Between 1990 and 2000, the number of persons living in Naperville aged 65 years and older increased from 4,682 persons to 7,991 persons. This represents over a

70% increase during the ten-year period. According to the DuPage Senior Citizens Council, over 30% of home-delivered meals provided to the elderly in Naperville are delivered to extremely low and very low-income residents. Furthermore, nearly 50% of extremely low-income elderly renters and homeowners face a housing cost burden of over 50% of their incomes towards rent or mortgage. Many of these households would qualify for government provided supportive services based on income levels.

Additionally, between 1990 and 2000, the number of persons between the ages of 50 and 64 doubled. This indicates that Naperville needs to prepare for a growing elderly population in the next five to ten years.

According to the 2000 Census, nearly 7,000 of Naperville's residents are children or adults with a disability. Of this population, 27% of the persons between the ages of 21 and 65 are not employed. These persons would also qualify for government provided supportive services based on income levels.

A summary of the special needs facilities and services in Naperville are as follows:

Alliance for the Mentally Ill of DuPage County – Supportive housing is provided for 6 extremely low-income severely mentally ill adults at its group home in Naperville. They are considered good candidates to make the transition to independent living and are supervised by 24-hour staff provided by the DuPage County Department of Health under the CILA program.

Charles Court Apartments – 129 units of low income housing for the elderly is provided at this apartment complex in Naperville.

DuPage Senior Citizens Council – Provides congregate meals for elderly persons in Naperville, as well as home delivered meals. Also provides information and referral to elderly, including low-cost home maintenance service.

Ecumenical Adult Care – Operates an elderly daycare program for up to 25 low-income persons in Naperville who are considered frail elderly.

Illinois Independent Living Center – A total of 32 units of low income housing for the physically disabled is provided at the Katherine Manor Apartment Complex.

Little Friends, Inc. – Supportive housing is provided for 58 low-income developmentally disabled adults at 14 group homes throughout Naperville.

Martin Manor Apartments – 121 units of low income housing for the elderly is provided at this apartment complex in Naperville.

Ray Graham, Inc. – Supportive housing is provided for 4 low-income developmentally disabled adults at its group home in Naperville.

Senior Home Sharing – A group home in Naperville currently provides housing for 6 low-income elderly persons who live independently for the most part, but who are monitored by agency staff on occasion. Six low-income elderly persons currently reside in this home.

Program Year 2 Action Plan Specific Objectives response:

## Housing Opportunities for People with AIDS

\*Please also refer to the HOPWA Table in the Needs.xls workbook.

1. Provide a Brief description of the organization, the area of service, the name of the program contacts, and a broad overview of the range/ type of housing activities to be done during the next year.
2. Report on the actions taken during the year that addressed the special needs of persons who are not homeless but require supportive housing, and assistance for persons who are homeless.
3. Evaluate the progress in meeting its specific objective of providing affordable housing, including a comparison of actual outputs and outcomes to proposed goals and progress made on the other planned actions indicated in the strategic and action plans. The evaluation can address any related program adjustments or future plans.
4. Report on annual HOPWA output goals for the number of households assisted during the year in: (1) short-term rent, mortgage and utility payments to avoid homelessness; (2) rental assistance programs; and (3) in housing facilities, such as community residences and SRO dwellings, where funds are used to develop and/or operate these facilities. Include any assessment of client outcomes for achieving housing stability, reduced risks of homelessness and improved access to care.
5. Report on the use of committed leveraging from other public and private resources that helped to address needs identified in the plan.
6. Provide an analysis of the extent to which HOPWA funds were distributed among different categories of housing needs consistent with the geographic distribution plans identified in its approved Consolidated Plan.
7. Describe any barriers (including non-regulatory) encountered, actions in response to barriers, and recommendations for program improvement.
8. Please describe the expected trends facing the community in meeting the needs of persons living with HIV/AIDS and provide additional information regarding the administration of services to people with HIV/AIDS.
9. Please note any evaluations, studies or other assessments that will be conducted on the local HOPWA program during the next year.

Program Year 2 Action Plan HOPWA response:

The City of Naperville does not receive HOPWA funding in Program Year 2011. No response required for this section.

### Specific HOPWA Objectives

Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by the Action Plan.

Program Year 2 Specific HOPWA Objectives response:

The City of Naperville does not receive HOPWA funding in Program Year 2011. No response required.

### Other Narrative

Include any Action Plan information that was not covered by a narrative in any other section.